



Senate

General Assembly

File No. 63

February Session, 2008

Substitute Senate Bill No. 175

Senate, March 20, 2008

The Committee on Program Review and Investigations reported through SEN. MEYER of the 12th Dist., Chairperson of the Committee on the part of the Senate, that the substitute bill ought to pass.

***AN ACT IMPLEMENTING THE RECOMMENDATIONS OF THE
PROGRAM REVIEW AND INVESTIGATIONS COMMITTEE
CONCERNING HOMELAND SECURITY.***

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. (NEW) (*Effective October 1, 2008*) (a) The Connecticut
- 2 Police Chiefs Association shall appoint five regional intelligence liaison
- 3 officers to serve as a liaison between the Department of Emergency
- 4 Management and Homeland Security and the local intelligence liaison
- 5 officers appointed in accordance with subsection (b) of this section and
- 6 to facilitate the sharing of criminal and terrorism-related intelligence.
- 7 Each such regional officer shall serve a region of the state designated
- 8 by said department. Any regional intelligence liaison officer appointed
- 9 before October 1, 2008, shall serve the remainder of his or her
- 10 appointed term. Regional intelligence liaison officers shall serve a term
- 11 of not less than two years. If at any time there should be less than five
- 12 such officers, the Connecticut Police Chiefs Association shall appoint a
- 13 replacement.

14 (b) Each municipal police chief shall appoint an intelligence liaison
 15 officer to relay intelligence and information to the regional intelligence
 16 liaison officer appointed for the region encompassing such
 17 municipality. If such municipality does not have a police chief, the
 18 Division of State Police within the Department of Public Safety shall
 19 make the appointment. If such municipality has a population of more
 20 than one hundred thousand, the appointing authority shall appoint
 21 two intelligence liaison officers. Any intelligence liaison officer
 22 appointed before October 1, 2008, shall serve the remainder of his or
 23 her appointed term. If at any time the position of intelligence liaison
 24 officer becomes vacant, the position shall be filled in the same manner
 25 as the original appointment. Local intelligence liaison officers shall
 26 serve a term of not less than two years. For the purposes of this
 27 subsection, "population" means the number of municipal residents
 28 according to the most recent version of the Connecticut Register and
 29 Manual.

30 Sec. 2. (NEW) (*Effective July 1, 2008*) As used in this section,
 31 "managed emergency telephone notification system" means a
 32 telecommunications service that notifies the residents of a municipality
 33 of an emergency. Not later than July 1, 2010, each municipality shall
 34 establish a managed emergency telephone notification system
 35 approved by the Office of State-Wide Emergency Telecommunications,
 36 established under section 28-24 of the general statutes. The
 37 Department of Emergency Management and Homeland Security shall
 38 distribute federal funds provided for the purpose of emergency
 39 management and homeland security to any municipality that does not
 40 possess such a system as of July 1, 2008, for the establishment of such
 41 system.

This act shall take effect as follows and shall amend the following sections:		
Section 1	<i>October 1, 2008</i>	New section
Sec. 2	<i>July 1, 2008</i>	New section

Statement of Legislative Commissioners:

In subsection (a) the reference to "the Department of Emergency Management and Homeland Security" was substituted for "said department" in the first sentence and "said department" was substituted for "Department of Emergency Management and Homeland Security" in the second sentence.

PRI *Joint Favorable Subst.-LCO*

The following fiscal impact statement and bill analysis are prepared for the benefit of members of the General Assembly, solely for the purpose of information, summarization, and explanation, and do not represent the intent of the General Assembly or either chamber thereof for any purpose:

OFA Fiscal Note

State Impact:

Agency Affected	Fund-Effect	FY 09 \$	FY 10 \$
Emergency Management and Homeland Security, Dept.	FF - Redistribution	See Below	See Below

Note: FF=Federal Funds

Municipal Impact:

Municipalities	Effect	FY 09 \$	FY 10 \$
Various Municipalities	STATE MANDATE - Cost	None	3,000

Explanation

Section 1 of the bill formalizes the current practice of the Connecticut Police Chiefs Association (CPCA) to appoint five regional intelligence liaison officers. Additionally, this bill requires every municipal police chief to appoint an intelligence liaison officer to report to the regional officer. The majority of the 89 municipal police departments within the state already have an intelligence liaison officer, and it is anticipated that those departments that do not would appoint such an officer from within their ranks. The tasks associated with this position would be performed within the normal course of the officer's duties, resulting in no fiscal impact to those departments.

In the event that a municipality does not have a police chief, the Department of Public Safety (DPS) would be responsible for appointing one intelligence liaison officer for each municipality with a population of 100,000 or fewer and two intelligence liaison officers for each municipality with a population of more than 100,000. For the 57 towns that have a Resident Trooper, those Troopers currently act as the intelligence liaison officer for that municipality and would

continue to do so. For the 23 towns that have neither an organized police department nor a Resident Trooper, DPS would appoint an intelligence liaison officer from within current Trooper ranks. The tasks associated with this position would be performed within the normal course of the Trooper's duties, resulting in no fiscal impact to the agency.

Section 2 requires that each municipality have a "managed emergency telephone notification system" (ENS) by July 1, 2010. For those municipalities that do not have such a system by July 1, 2008, the bill requires that the Department of Emergency Management and Homeland Security (DEMHS) distribute federal funds for the establishment of one. Sixty communities currently have an ENS system. For each of the remaining 109 municipalities, it would cost an estimated \$50,000 for the personal computers, software, and phone lines necessary to establish an ENS system. This would require DEMHS to redistribute \$5,450,000 in federal funds, to be split between FY 09 (\$2,725,000) and FY 10 (\$2,725,000). Although it is projected that the agency will receive \$22.8 million in federal funds in FY 09, the availability and amount of federal funds is subject to change and as such it is anticipated that DEMHS may have to divert or cease funding to other areas in order to accommodate the requirement.

In addition to the initial costs of establishing an ENS system for each municipality, there are ongoing costs associated with annual maintenance and operating phone lines for each system. These costs are estimated to be \$3,000 annually for each municipality. The bill does not specify who would be responsible for paying for these costs, though it appears to be a state mandate on municipalities.

The Out Years

Though the cost of establishing an ENS in each municipality is one-time in nature, the annualized ongoing fiscal impact of maintaining each ENS would continue into the future subject to inflation.

OLR Bill Analysis**sSB 175*****AN ACT IMPLEMENTING THE RECOMMENDATIONS OF THE
PROGRAM REVIEW AND INVESTIGATIONS COMMITTEE
CONCERNING HOMELAND SECURITY.*****SUMMARY:**

This bill codifies the appointments of regional and municipal liaisons to facilitate the sharing of criminal and terrorism-related information. Under current practice, regional local intelligence officers (RILOs), appointed by the Connecticut Police Chiefs Association, serve as liaisons between the state Department of Emergency Management and Homeland Security (DEMHS) and local intelligence liaison officers (LILOs), appointed by police chiefs. The bill requires the association to appoint five RILOs. It requires each municipality to appoint one or two LILOs, depending on its population.

Under the bill, the officers are appointed for unspecified terms, except that they must be appointed for at least two years. Any officer appointed before October 1, 2008 must serve out the appointed term.

The bill requires that, by July 1, 2010, each municipality establish a managed emergency telephone notification system, approved by the Office of State-wide Emergency Telecommunications to notify residents of emergencies. If a municipality does not establish a system by July 1, 2008, the bill requires DEMHS to distribute federal emergency management and homeland security funds it receives to the municipality to establish a system.

EFFECTIVE DATE: July 1, 2008 for the telephone notification system; October 1, 2008 for the liaison officers.

LIAISON OFFICERS

RILO

The bill requires each RILO to serve a region of the state designated by DEMHS. (In practice, DEMHS divides the state into five emergency management regions. Each has a coordinator responsible for the municipalities within the region.) If the number of RILOs falls below five, the Connecticut Police Chiefs Association appoints a replacement.

LILO

The bill requires each local police chief to appoint one LILO. (Under current practice, police chiefs voluntarily appoint LILOs.) If a municipality has a population of more than 100,000, as shown in the most recent version of the *Connecticut Register and Manual*, the chief appoints two. (Municipalities currently in the latter group are Bridgeport, Hartford, New Haven, Stamford, and Waterbury.) If a municipality does not have a police chief, the State Police makes the appointment. The LILO must relay intelligence and information to the RILO for the region encompassing the municipality. Vacant positions must be filled in the same manner as original appointments.

BACKGROUND***Emergency Management Regions***

The current emergency management regions are as follows:

	<i>Office Located</i>	<i>Number of Towns in Region</i>
Region 1	Bridgeport	14
Region 2	Middletown	30
Region 3	Rocky Hill	41
Region 4	Colchester	41
Region 5	Litchfield	43

Related Bill

sHB 5039, reported favorably by the Public Safety and Security Committee, allows subscriber information in the E 9-1-1 database to be used for enabling emergency notification systems in life-threatening emergencies.

COMMITTEE ACTION

Program Review and Investigations Committee

Joint Favorable

Yea 9 Nay 0 (03/06/2008)